

ORDINANCE NO. 2024/41

AN ORDINANCE APPROVING THE AMENDED AMERICAN RESCUE PLAN ACT PLAN

WHEREAS, the Common Council of the City of Greenfield, Indiana (“City”) has previously approved through Ordinance No. 2022-38 an American Rescue Plan Act Plan provided by the officially designated ARPA committee; and

WHEREAS, due to a change in circumstances, the ARPA committee has met and reallocated certain monies to different purposes than originally allocated in the Plan approved by Ordinance No. 2022-38; and

WHEREAS, the Common Council has determined and found that the reappropriation of funds from the original designated purposes approved by Ordinance No. 2022-38- to the purposes now recommended by the ARPA committee will be of greater public utility and benefit and is in the best interest of the City to proceed with the recommended projects.

NOW, THEREFORE, BE IT ORDAINED BY THE COMMON COUNCIL OF THE CITY OF GREENFIELD, INDIANA:

SECTION I

Approval of Amended ARPA Plan. The amended ARPA Plan attached hereto as Exhibit A is hereby approved. The amended ARPA Plan may be amended in the future from time to time so long as the amendment complies with the American Rescue Plan Act and any related regulations, and the amendment is approved by the Common Council and the Mayor of the City.

SECTION II

Other Action. The appropriate officers of the City are hereby authorized and directed to take any other action deemed necessary or advisable in order to effectuate the purposes of this ordinance.

SECTION III

No Conflict. Effectiveness. All ordinances, resolutions, and orders or parts thereof in conflict with the provisions of this ordinance are to the extent of such conflict hereby repealed. This ordinance shall be in full force and effect from and after its adoption and the procedures required by applicable law.

SECTION IV

This Ordinance shall be in full force and effect from and after its passage, approval by the Mayor, and publication as prescribed by law.

SECTION V

Introduced and filed on the 27th day of November, 2024. A motion to consider on first reading on the day of introduction was offered and sustained by a vote of _____ in favor and _____ opposed pursuant to I.C. 36-5-2-9.8. On the 11th day of December, 2024, a motion to approve the above as amended on second reading was offered and sustained by a vote of _____ in favor and _____ opposed pursuant to I.C. 36-5-2-9.8. Upon a motion to approve the above as amended on third reading was offered and sustained by a vote of _____ in favor and _____ opposed pursuant to I.C. 36-5-2-9.8.

Duly ordained and passed this 11th day of December, 2024 by the Common Council of the City of Greenfield, Indiana, having been passed by a vote of _____ in favor and _____ opposed.

COMMON COUNCIL OF THE CITY OF GREENFIELD, INDIANA

Voting Affirmative:

Voting Opposed:

John Jester

John Jester

Amy Kirkpatrick

Amy Kirkpatrick

Jeff Lowder

Jeff Lowder

Thomas Moore

Thomas Moore

Joyce Plisinski

Joyce Plisinski

Dan Riley

Dan Riley

Anthony Scott

Anthony Scott

ATTEST:

Lori Elmore, Clerk-Treasurer

Presented by me to the Mayor this 11th day of December, 2024.

Lori Elmore, Clerk-Treasurer

Approved by me this 11th day of December, 2024.

Guy Titus, Mayor
City of Greenfield, Indiana

EXHIBIT A

CITY OF GREENFIELD, INDIANA

AMERICAN RESCUE PLAN ACT PLAN

**ADOPTED AS OF DECEMBER 14th, 2022
AMENDED AS OF DECEMBER 11th. 2024**

Table of Contents

Overview of Funding	3
American Rescue Plan Act & Coronavirus State and Local Fiscal Recovery Fund	3
City of Greenfield's Allocated Funding	3
City of Greenfield's ARPA Plan	3
Summary of Proposed Uses of Funding	4
City of Greenfield, Indiana ARPA Funding Plan	5
Proposed Uses for the Provision of Governmental Services using Revenue Loss Funds	5
Revenue Replacement	5

OVERVIEW OF FUNDING

American Rescue Plan Act & Coronavirus State and Local Fiscal Recovery Fund

On March 11, 2021, President Joe Biden signed the American Rescue Plan Act (“ARPA”) into law. Among its many provisions intended to address the COVID-19 pandemic, the ARPA included the Coronavirus Local Fiscal Recover Fund (“FRF”), intended to provide local governments with funds to respond to the impact of COVID-19. The FRF funds may be used by recipients for the following four purposes:

1. To respond to the public health emergency or its negative economic impacts, including assistance to households, small businesses, and nonprofits, or aid to impacted industries such as tourism, travel, and hospitality;
2. To respond to workers performing essential work during the COVID-19 public health emergency by providing premium pay to eligible workers;
3. For the provision of government services to the extent of the reduction in revenue due to the COVID-19 public health emergency relative to revenues collected in the most recent full fiscal year prior to the emergency; and
4. To make necessary investments in water, sewer, or broadband infrastructure.

On May 17, 2021, the United States Department of the Treasury (“Treasury”) issued an Interim Final Rule, providing guidance and clarifying the nature and scope of expenses eligible for payment using the FRF funds. On January 6, 2022, Treasury issued a final rule (the “Final Rule”) which provided flexibility and simplifications regarding the use of the FRF funds. The Final Rule took effect on April 1, 2022, but recipients of FRF funds were permitted to take advantage of the Final Rule’s provision as of the date of its publication.

City of Greenfield’s Allocated Funding

Congress allocated the FRF funds under the ARPA to support non-entitlement units of local government (“NEUs”). In sum, the FRF provided \$19.53 billion to NEUs, which has then been distributed by the states. The City of Greenfield, Indiana (the “City”) has been allocated \$5,213,783.54 in FRF funds, of which it has received \$5,213,783.54 as of August 17th, 2022.

City of Greenfield’s ARPA Plan

In accordance with guidance issued by the Indiana State Board of Accounts, the City has adopted this plan outlining the intended uses, amounts, and justifications for its FRF expenditures. These numbers are estimates for each category and may change based on need, COVID conditions and or bids/quotes that come in higher or lower. Likewise, projects may be added and or removed. This plan is to layout a roadmap for the City to utilize these dollars to have the greatest overall impact on the City.

SUMMARY OF PROPOSED USES OF FUNDING

The City plans to use its FRF funds in the below amounts and permitted categories, further detailed in the following pages of this plan:

Category	Amount
Responding to COVID-19 public health emergency	None
Responding to negative economic impacts of COVID-19	None
Providing premium pay to eligible workers	None
Provision of government services to extent of reduction in revenue	\$5,213,783.54
Water, sewer, and broadband infrastructure development	None

CITY OF GREENFIELD, INDIANA ARPA FUNDING PLAN

Proposed Uses for the Provision of Governmental Services using Revenue Loss Funds

1. Revenue Replacement

Proposed Action: For ease of accounting and reporting purposes, the City plans to allocate its entire FRF distribution to the purpose of providing governmental services using revenue loss funds. The City plans to allocate the FRF distribution as outlined below.

Estimated Overall Cost: \$5,213,783.54

Justification: Recipients may elect to use a standard revenue loss of up to \$10,000,000 or the recipient's entire allocation of FRF funds, whichever is less, for the provision of government services. The provision of government services includes, but is not limited to, maintenance or pay-go funded building of infrastructure, including roads; modernization of cybersecurity, including hardware, software, and protection of critical infrastructure; health services; environmental remediation; school or educational services; and the provision of police, fire, and other public safety services.¹

Allocations:

- Revenue replacement lost during the COVID-19 pandemic:
 - *During the COVID-19 pandemic, the City suffered tremendous revenue loss and incurred additional expenses. For instance, user fees for park programs that normally would have been collected, were not collected; overtime pay was required for public safety employees to ensure the safety of citizens; and employees were paid their salaries even though they stayed home after coming into contact with COVID-19. To help the City recover from lost revenue that normally would have been collected and from the additional expense of personnel, a portion of the FRF distribution will be used to reimburse the City revenue that it would have no other way of recouping.*
 - **Estimated Cost: \$2,000,000**
- Road, street and transportation infrastructure, Community Crossings matching grant funding
 - *The State of Indiana has made findings that FRF dollars may be used as matching funds for the Indiana Department of Transportation's Community Crossings Matching Grant Program. In order to leverage more state dollars for road, street, and transportation infrastructure, a portion of the FRF distribution will be designated for this purpose in the amount of \$2,000,000.*
 - **Estimated Cost: \$2,000,000**
- Park infrastructure and landscaping
 - *Riley Park and Brandywine Park are both widely used public spaces by the citizens of the City. Both parks are in need of new bathroom facilities. Riley Park has additional needs that include a pavilion, a patio, and sound system for the newly constructed Riley Park Shelter House. A portion of the FRF distribution will be designated for new bathroom facilities at both parks, the design and construction documents for the shelter house patio, and any*

¹“A recipient may use funds for the provision of government services to the extent of the reduction in the recipient's general revenue due to the public health emergency, calculated according to this paragraph (d). A recipient must make a one-time election to calculate the amount of the reduction in the recipient's general revenue due to the public health emergency according to either paragraph (d)(1) or (d)(2) of this section. . . Standard allowance. The reduction in the recipient's general revenue due to the public health emergency over the period of performance will be deemed to be ten million dollars.” 31 CFR § 35.6(d)

additional or accompanying infrastructure, equipment or landscaping needed at the parks.

- Estimated Cost: \$578,783.54
- Bridges, sidewalks and trails
 - *The City has three pedestrian bridges in need of reconstruction. Two of the pedestrian bridges are in Riley Park and the other bridge crosses over Brandywine Creek on East McKenzie Road. In addition to the bridges, the City has identified sidewalks and trails in need of repair or reconstruction in the Asset Management Plan.*
 - Estimated Cost: \$185,000
- Grants to non-profits
 - *The City traditionally awards grants to certain non-profit partners with which the City has had a long and proven relationship. For the betterment of the community, the City plans to give a portion of the FRF distribution to these non-profits to be used for capital projects within the City limits of Greenfield.*
 - Estimated Cost: \$450,000
 - Butler Memorial Soup Kitchen
 - Project: Remodel building/storage
 - Cost: \$105,000
 - Love, Inc.
 - Project: Building repairs
 - Cost: \$70,000
 - Hancock County Food Pantry
 - Project: Modular Refrigeration
 - Cost: \$75,000
 - Re-Greening Greenfield
 - Treat, Maintain and Plant Trees within the City
 - Cost: \$50,000
 - Hancock County Senior Services
 - The City has historically partnered with the Hancock County Senior Services to help provide services to seniors in Hancock County. One of the main services provided is non-emergency transportation services. For the benefit of the seniors in the City, the City plans to give a portion of the FRF distribution to the Hancock County Senior Services to continue to provide such transportation services.
 - Estimated Cost: \$150,000